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NOTICE IS HEREBY GIVEN THAT Plaintiff and Petitioner Ramona Morales, on behalf of herself and of all others similarly situated, for declaratory and injunctive relief against violations of Plaintiff's and others' civil rights guaranteed under the U.S. Constitution and the Constitution of the State of California, and for relief in the form of a writ of coram nobis, avers and alleges as follows:

# **INTRODUCTION**

1. This class action civil rights lawsuit seeks to vindicate the rights of people who have been criminally prosecuted for municipal ordinance violations and then charged thousands of dollars to cover the alleged cost of their own prosecution. Defendants are the cities of Indio and Coachella, as well as a private law firm that acts as their deputy city prosecutor for code enforcement cases. The firm is funded by fees that it collects from the people it prosecutes, none of whom have any idea, when they plead guilty to minor infractions and misdemeanors, that their prosecutor has a personal, financial stake in their case and will later try to collect thousands of dollars in fees. The United States and California Constitutions require that criminal prosecutors be neutral, without a personal, financial stake in the cases they bring. These prosecutions were and continue to be unconstitutional. This lawsuit seeks to (1) vacate all criminal convictions obtained by Silver & Wright in Riverside County, (2) obtain the return of all fines and fees paid in connection with prosecutions by Silver & Wright in Riverside County, and (3) enjoin Silver & Wright from further unconstitutional prosecutions in cases in which the firm has a financial interest.

#### JURISDICTION AND VENUE

- 2. This Court has jurisdiction under Civ. Proc. Code § 410.10.
- 3. Venue is proper under Civ. Proc. Code § 394 because the cities of Indio and Coachella are located in Riverside County and Defendant Silver & Wright is being sued in its official capacity as the City Prosecutor for the City of Indio and the City of Coachella.

- 22. Mrs. Morales did not immediately obtain a business license because when she went to City Hall to obtain one, the staff member she spoke to said that business licenses were not required for rental properties, so she believed the warning was in error.
- 23. At no time did any official from the City of Indio ever speak to Mrs. Morales about any issues with the property or about the need for a business license.
- 24. In June 2015, an Indio code inspector forwarded Mrs. Morales's case to Silver & Wright, a private law firm that the City of Indio had engaged to act as Deputy City Prosecutor in code enforcement cases. *See* Exhibit A at 30.
- 25. Attorneys from Silver & Wright charged Mrs. Morales with two criminal violations of Indio ordinances—renting the property without a business license and failing to prevent her tenant from keeping a chicken at the property—and they applied for a warrant for her arrest. *See* Exhibit A at 5, 9.
- 26. Mrs. Morales was arraigned on September 15, 2015, in Riverside Superior Court. At that court appearance she explained that her tenant had finally gotten rid of the chicken and that she had applied for a business license. *See* Exhibit A at 36.
- 27. She pleaded guilty and was ordered to pay \$225 (\$75 for each violation plus \$75 in court fees). *See* Exhibit A at 12–13.
- 28. She paid her fines and fees immediately, *see* Exhibit A at 12, and she believed that the ordeal was over. At no point prior to pleading guilty was she ever informed that as a consequence of her plea, she could be ordered to pay Silver & Wright's attorneys' fees.
- 29. It was not until January of 2016 that Mrs. Morales received a "Notice of Pendency of Nuisance Abatement Action," notifying her that she might be liable for attorneys' fees. *See* Exhibit A at 7.
- 30. At no point was she ever informed that her prosecutors had a personal, financial stake in her case.

- 31. At no point was she ever informed that crucial decisions about her case were made by Silver & Wright, rather than by neutral government attorneys with no financial stake in her case.
- 32. Those crucial decisions included whether to file criminal charges, what to charge, whether to seek fees, and whether to attempt an out-of-court resolution by contacting Mrs.

  Morales directly.
- 33. Almost one year after Mrs. Morales pleaded guilty (on September 15, 2015), Silver & Wright sent her a "cost recovery invoice" dated August 30, 2016. The invoice demanded that Mrs. Morales pay \$3,030.33 for the cost of "abating public nuisances" on the Orange Grove Property. \$2,407.80 of that sum was designated for "Prosecution Fees," \$507.53 was designated for "Administrative Costs," and \$115.00 was designated for "Code Enforcement Investigation Costs." The invoice directed that payment be made "in the form of a Cashier's Check made payable to the 'Silver & Wright LLP.'" See Exhibit A at 16–17.
- 34. Mrs. Morales did not understand why, almost one year after pleading guilty and paying a \$225 fine, she was being asked for another \$3030.33.
- 35. The letter stated that "[q]uestions regarding this invoice may be directed to James McKinnon, Indio Deputy City Prosecutor, by e-mail at JMcKinnon@SilverWrightLaw.com or by calling 949-385-6431, Ext. 103." Exhibit A at 17.
- 36. Mrs. Morales called that phone number repeatedly, but it was never answered, nor was she able to leave a message.
  - 37. She timely requested a hearing regarding the requested fees.
- 38. The hearing occurred on September 28, 2016, before James Butzbach, an Indio city official.
- 39. At the hearing, Mrs. Morales explained: the history of the property, how she had tried to get her tenant to remove the chickens, how both she and her tenant had been confused about the warnings, how the violations had been addressed, and how she had never been told

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- e) how city officials, after hiring Silver & Wright, had no idea how Silver & Wright was actually handling prosecutions; and
- f) how, after being confronted with what was going on, city officials conceded that Silver & Wright had apparently gone too far in some cases.
- 48. After reading the story, Mrs. Morales finally understood that the reason she had been subjected to a criminal prosecution and billed almost \$6,000 was that the city prosecutor—Silver & Wright—was trying to make money off of her.
- 49. She was so struck by what she had learned that she saved that issue of the newspaper.

### Silver & Wright's Code Enforcement Practice

- 50. Silver & Wright LLP was founded in 2013 by Matthew Silver and Curtis Wright.
- 51. The law firm's code-enforcement business model is centered on a California statute, Gov. Code § 38773.5(b), which provides that "A city may, by ordinance, provide for the recovery of attorneys' fees in any action, administrative proceeding, or special proceeding to abate a nuisance."
- 52. Silver & Wright has aggressively marketed itself to cities with a promise that, if cities hire Silver & Wright to act as deputy prosecutors in code enforcement cases, Silver & Wright will make code enforcement "cost neutral or even revenue producing." Exhibit D.
- 53. Dozens of cities in California have engaged Silver & Wright to act as Prosecutor in code enforcement cases.
- 54. Although Silver & Wright's contracts with Indio, Coachella, and other cities provide that the cities are technically responsible for paying Silver & Wright's hourly rates, it is understood that this responsibility is largely theoretical in light of Silver & Wright's promise to recover costs and make code enforcement "cost neutral of even revenue producing." Exhibit D.
- 55. For instance, Silver & Wright's contract with the City of Coachella provides that "S&W will endeavor to recover all of the City's costs, expenses, and fees incurred in all code enforcement actions, including all attorneys' fees, litigation costs, and even the City's

administrative and law enforcement expenses. S&W has extensive experience successfully prosecuting hundreds of code enforcement cases and rehabilitating substantially dangerous nuisance properties, in addition to recovering 100% of cities [sic] costs incurred in those actions." Exhibit E, at  $\P$  2.2.

- 56. The City Attorney for the City of Chowchilla also recommended hiring Silver & Wright on the basis of the full cost recovery promise. *See* Exhibit L, at 1–2.
- 57. At Silver & Wright's direction, these cities also amended their ordinances to facilitate more aggressive prosecutions and cost recovery, per Gov. Code § 38773.5(b). *See* Exhibit K at 14; Exhibit B at 13–14.
- 58. For example, on December 17, 2014, the Indio City Council adopted Ordinance Number 1668, which provides that the City may institute an administrative action to recover "all costs, expenses, and fees (including attorneys' fees) expended by the City related to any nuisance abatement or code enforcement action." Exhibit F at 1. The ordinance provides that liens can be placed on properties to recover costs. Ordinance 1668 also provides that "any violation of any provision of [the Indio] code or any state law enforceable by the City shall be deemed a public nuisance and may be summarily abated as such by the City, and each day such condition continues shall constitute a new and separate offense." Exhibit F at 5.
- 59. The City of Coachella enacted a similar ordinance on September 9, 2015. *See* Exhibit M.
- 60. Upon information and belief, after cities hire Silver & Wright, the firm proceeds to prosecute code violation cases in substantially the same manner as it prosecuted Mrs.

  Morales.
- 61. Upon information and belief, Silver & Wright typically makes no effort to resolve cases out of court.
- 62. Silver & Wright prosecutes property owners criminally for minor code violations such as: long grass, a broken garage door, address numbers that are "sun damaged," decorations

that encroach on public space, broken windows, and, of course, keeping chickens. *See generally* Exhibit G; Exhibit H.

- 63. Because these violations carry small fines, most defendants do not bother to retain an attorney, even if they can afford one. Defendants typically plead guilty.
- 64. Upon information and belief, Silver & Wright does not notify defendants, at the time they plead guilty, that Silver & Wright intends to recovery thousands of dollars in legal fees from them.
- 65. Many months after defendants plead guilty, Silver & Wright sends them a bill for thousands of dollars in legal fees. *See generally* Exhibit G; Exhibit H.
- 66. Defendants are allowed to dispute these fees before a city official in an administrative hearing, but if they do so, Silver & Wright also adds the alleged cost of preparing for that hearing to the cost recovery invoice. *See generally* Exhibit G; Exhibit H.
- 67. Upon information and belief, hearing officers typically approve all of Silver & Wright's fee requests without modification.
- 68. Silver & Wright threatens to obtain a lien on the property at issue if fees are not paid. *See generally* Exhibit G; Exhibit H.
- 69. Upon information and belief, throughout this process, Silver & Wright acts with minimal (or even no) supervision by the client city. Silver & Wright exercises prosecutorial discretion and makes critical decisions, including whether to file criminal charges, what to charge, and whether to attempt an out-of-court resolution by contacting property owners directly.
- 70. Upon information and belief, the decision whether to seek fees in particular cases is also made by Silver & Wright, rather than by neutral government attorneys.
- 71. Defendants are given no opportunity to discuss their cases with neutral government attorneys who have no financial stake in the case.

- 72. If defendants attempt to discuss their cases with Silver & Wright attorneys, Silver & Wright will bill defendants for the time spent discussing the case. In some cases, Silver & Wright even demands a deposit before a settlement negotiation can proceed. See Exhibit I.
- Silver & Wright's contracts with client cities do not reserve for the cities any control over the cases that Silver & Wright litigates. To the contrary, the agreements emphasize Silver & Wright's independence. For instance, Silver & Wright's agreement with Indio states that "[n]either the City, nor any of its employees, shall have any control over the manner, mode, or means by which Law Firm, its agents or employees, render the legal services required under
- The contract between Silver & Wright and the City of Indio also states that the firm will "on a quarterly basis, or more frequently as requested . . . provide a status report on [municipal code prosecutions] to the Chief of Police, City Manager and City Attorney." Exhibit
- Silver & Wright's contracts do not provide that the city's own attorneys are required to make all—or even any—settlement decisions.
- Silver & Wright's contracts do not provide that defendants have the right to discuss their cases with the city's own attorneys.
- Silver & Wright's contracts do not provide that city attorneys must be personally
- As of November 2017, Silver & Wright has recovered over \$122,000 in fees in

#### **INJURIES TO PLAINTIFF-PETITIONER**

- Mrs. Morales has been injured because she was required to pay \$5,659.02 in fees to pay for the cost of her own, unconstitutional prosecution.
- Mrs. Morales has been injured because she was required to pay \$225 in fines for

- 81. Mrs. Morales has been injured because she has been subjected to the shame and embarrassment of the criminal process, including issuance of an arrest warrant, an arraignment, and a criminal conviction, all of which was the result of an unconstitutional process.
  - 82. Mrs. Morales has the continuing injury of a criminal conviction.
- 83. Mrs. Morales continues to fear that she will be subjected to further unconstitutional prosecutions because she owns six rental properties in Indio, and she has tenants whose behavior she cannot control.
- 84. Mrs. Morales continues to fear that if she is subjected to further unconstitutional prosecutions, she will have no opportunity to pursue an out-of-court settlement with a neutral, government attorney.
- 85. Mrs. Morales continues to fear that if she is subjected to further unconstitutional prosecutions, she will be compelled to pay thousands of dollars to Silver & Wright to pay for the alleged cost of her own prosecution.
- 86. Mrs. Morales continues to fear that if she is subjected to further unconstitutional prosecutions, any efforts to defend herself, either in court or in a cost recovery hearing, will only lead to Silver & Wright dramatically increasing their fee demands.

# **CLASS ACTION ALLEGATIONS**

- 87. Mrs. Morales brings this complaint and petition on behalf of herself and for the benefit of all others similarly situated pursuant to Civ. Proc. Code § 382 or, alternatively, as a common law class action.
- 88. Mrs. Morales proposes to represent the following class: "all individuals who pleaded guilty or no contest in a criminal case where Silver & Wright LLP, or one or more of its agents, acted as prosecuting city attorney(s) for either the City of Indio or the City of Coachella."
- 89. **Ascertainability:** This class is ascertainable without individual inquiry because a single inquiry suffices: Were the potential class members prosecuted by Silver & Wright and

did they subsequently enter a guilty plea? This information is readily available in court records or Defendants' records.

- 90. **Numerosity:** The proposed class is sufficiently numerous such that joinder of all members is impracticable. Silver & Wright has been employed by Indio since 2014 and by Coachella since 2015, and the proposed class would cover every defendant prosecuted by Silver & Wright since then. In addition, public interest considerations weigh in favor of permitting a class action to proceed where class representatives are represented by pro bono counsel. Finally, judicial economy is better served where a single suit can decide the same constitutional claim.
- 91. There is a well-defined community of interest in the questions of law and fact affecting all members of the proposed class.
- 92. **Commonality:** Common questions of law and fact predominate over any facts pertaining to individual class members. Each member of the proposed class asserts the same constitutional claims against Defendants. And the operative facts—whether Silver & Wright possessed an illicit profit motive when it criminally prosecuted the proposed class members on behalf of city governments—remain the same with respect to each proposed class member. Indeed, Silver & Wright largely uses the same form documents in each prosecution and when billing each individual defendant for prosecution fees.
- 93. **Typicality:** Mrs. Morales's claims are typical of the class she seeks to represent. Mrs. Morales, along with every member of the proposed class, has been prosecuted by Silver & Wright, a law firm that has a profit motive in obtaining their convictions. Mrs. Morales is in the same position as every proposed class member: She has pleaded guilty to a case in which she was prosecuted by Silver & Wright.
- 94. Adequacy of Representation: Mrs. Morales will fairly and adequately protect the interests of the proposed class. There are no conflicts of interest between Mrs. Morales and the members of the proposed class. Mrs. Morales will vigorously represent the class's interest. Mrs. Morales and proposed class members will be ably represented, without cost, by the Institute for Justice and by O'Melveny & Myers LLP.

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- 100. The Due Process Clause of the Fourteenth Amendment to the U.S. Constitution requires that criminal prosecutors be neutral and objective.
- 101. It is a violation of the Due Process Clause for criminal prosecutors to have a personal, financial stake in the cases they prosecute. *Marshall v. Jerrico, Inc.* (1980) 446 U.S. 238, 249–50 ("A scheme injecting a personal interest, financial or otherwise, into the enforcement process may bring irrelevant or impermissible factors into the prosecutorial decision and in some contexts raise serious constitutional questions.").
- 102. Silver & Wright has a massive financial interest in the cases that it brings. The firm is largely dependent on obtaining substantial fees from the people that the firm prosecutes.
- 103. This financial interest distorts Silver & Wright's exercise of prosecutorial discretion.
- 104. This financial interest incentivizes Silver & Wright to obtain convictions, regardless of the equities, justice, or facts of a given case.
- 105. This financial interest incentivizes Silver & Wright to obtain convictions without regard to the stringent ethical responsibilities of prosecutors.
- 106. Silver & Wright's "cost neutral" model of code enforcement also incentivizes cities to exercise minimal (or even no) supervision over outside counsel and to pursue aggressive enforcement strategies without regard to whether there is any reasonable relationship between the cost of the enforcement approach and the severity of the alleged conduct at issue. That too violates the Due Process Clause.
- 107. Although Silver & Wright's contracts provide that the client cities are technically responsible for fees, Silver & Wright nevertheless promises that they will recover all fees from defendants, so the client cities will not ultimately be responsible for their fees.
- 108. Silver & Wright's contracts are terminable at will by either party, so if Silver & Wright were unable to live up to its promise of "cost neutral or even revenue producing" prosecution, then the client cities could terminate the agreement.

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#### **COUNT THREE**

#### **Petition for Writ of Coram Nobis**

- 117. Plaintiff-Petitioner incorporates by reference all previous paragraphs of this pleading.
- 118. This Complaint for Declaratory and Injunctive Relief, and Petition for Writ of *Coram Nobis* hereby constitutes notice that Ramona Morales, defendant in the case of *People v. Morales*, INM1505735, hereby petitions for *coram nobis* relief, on behalf of herself and all others similarly situated, to vacate the judgment against her entered on September 15, 2015, and to vacate similar judgments against all those similarly situated, in the Superior Court of the State of California, County of Riverside.
- of fact, which through no fault of her own was unknown to her at the time of her conviction, and which, if known, would have prevented the entry of judgment. *See People v. Shipman*, 62 Cal. 2d 226, 230 (1965). That standard is met here. At the time they pleaded guilty, Mrs. Morales and the class members had no way of knowing that the people prosecuting them and making all crucial decisions about their cases had a personal, financial stake in their cases. Had they known, they could have presented a meritorious due process defense that would have resulted in their acquittals.
- 120. This Petition is based upon all papers, files, and pleadings in the criminal case, *People v. Morales*, INM1505735, as well as the attached Memorandum of Points and Authorities in Support of Petition for Writ of *Coram Nobis*, declarations, and any further evidence that may be introduced at the hearing on this Petition. It is being filed within one year of the discovery of misconduct and fraud, and subsequent coercion and mistake, supporting this Petition.

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1	Dated: February 13, 2018
2	JEFFREY REDFERN (pro hac vice
3	JEFFREY REDFERN (pro hac vice forthcoming) JOSHUA HOUSE
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10	Ramona Rita Morales
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# **VERIFICATION**

I, Ramona Morales, am a party to this action, and I have read the foregoing VERIFIED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF, AND PETITION FOR WRIT OF CORAM NOBIS and I know its contents. The matters stated in the VERIFIED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF, AND PETITION FOR WRIT OF CORAM NOBIS are true based on my own knowledge, except as to those matters stated on information and belief, and as to those matters I believe them to be true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Tomona Morales
Ramona Morales

EXECUTED at La Quinta, California on this 10 day of February, 2018.