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7	IN THE SUPERIOR COL	IRT OF WASHINGTON	
	IN THE SUPERIOR COURT OF WASHINGTON IN AND FOR KING COUNTY		
8	   KEENA BEAN, JOHN B. HEIDERICH,	No	
9	GWENDOLYN A. LEE, MATTHEW	140.	
10	BENTLEY, WESLEY WILLIAMS, JOSEPH BRIERE, SARAH PYNCHON, WILLIAM	CLASS ACTION COMPLAINT FOR	
10	SHADBOLT, and BOAZ BROWN, as	DECLARATORY AND INJUNCTIVE	
11	individuals and on behalf of all others similarly situated,	RELIEF	
12	Situated,		
	Plaintiffs,		
13			
14	V.		
	CITY OF SEATTLE, a Washington municipal		
15	corporation, and the STATE OF		
16	WASHINGTON,		
	Defendants.		
17	I. INTRO	ODUCTION	
18	I. IIVIK	obecito.	
19	1. Article I, § 7 of the Washington Constitution states that "No person shall be		
20	disturbed in his private affairs, or his home invaded, without authority of law." This means that		
	in Washington, the government must either have consent or a warrant before it intrudes on a		
21	person's home or private affairs.		
22	2. Despite this unambiguous right, th	ne Rental Registration and Inspection	
	CLASS ACTION COMPLAINT - 1	Institute for Justice	
	CLASS ACTION COMILAINT - 1	600 University Street, Suite 1730	
		Seattle, WA 98101	
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requirements of article I, § 7 of the Washington Constitution. Plaintiffs here are tenants who do

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1	not consent to the government's inspection of their homes without a warrant and landlords who		
2	do not wish to act as the enforcement vehicle for the government's violation of the tenants'		
3	constitutional rights, as well as the proposed class these named plaintiffs represent. They bring		
4	this class action suit against the City and the State of Washington (together, "Defendants") to		
5	enjoin the City from conducting warrantless housing inspections of rental properties using the		
6	RRIO or RCW 59.18.125 and to have this Court declare these enactments are unconstitutional.		
7	II. JURISDICTION AND VENUE		
8	8. Jurisdiction is proper in this Court pursuant to RCW 2.08.010. Plaintiffs seek		
9	declaratory relief pursuant to RCW 7.24.010.		
10	9. Venue is proper in this Court pursuant to RCW 4.12.025.		
11	III. PARTIES		
12	Plaintiffs/Proposed Class Representatives		
13	10. Plaintiff Keena Bean is a tenant in an apartment home located at 608 East Lynn		
14	Street, Seattle, Washington 98102, which is currently subject to Seattle's rental-inspection		
15	program. She is a young professional who cares deeply about maintaining privacy in her home.		
16	She values her right to determine who will enter her home and who will have access to the space		
17	in which she lives.		
18	11. Plaintiffs John B. Heiderich and Gwendolyn A. Lee, have owned and operated		
19	rental properties in Seattle for more than forty years, including the property in which Ms. Bean		
20	lives. They are unwilling to act as the vehicle by which the City will intrude into Ms. Bean's		
21	home without her consent and are committed to helping their tenants protect their constitutional rights.		
22	12. Plaintiffs Matthew Bentley, Wesley Williams, and Joseph Briere live in a home		
	CLASS ACTION COMPLAINT - 3  INSTITUTE FOR JUSTICE		

1	that they rent located at 12708 2nd Avenue, NW, Seattle, Washington 98177, which is currently		
2	subject to the city's rental inspection program. They value their privacy and security in their		
3	home and do not want inspectors to enter without their consent.		
4	13. Plaintiff Sarah Pynchon owns rental properties in Seattle operated by her		
5	husband, Plaintiff William Shadbolt, including the home that Mr. Bentley, Mr. Williams, and		
6	Mr. Briere rent. Ms. Pynchon and Mr. Shadbolt are unwilling to allow the city to intrude into the		
7	tenants' privacy without their consent and are committed to helping the tenants protect their		
8	rights.		
9	14. Plaintiff Boaz Brown lives in a rental home at 5401 NE 65th Street, Seattle,		
10	Washington 98115, which is currently subject to Seattle's rental-inspection program. He values		
11	his privacy and security in his home and does not want inspectors to enter.		
12	Defendants		
13	15. Defendant City of Seattle is a political subdivision and municipal corporation		
14	organized under the laws of the State of Washington. The City is a legal entity with the capacity		
15	to sue and be sued. The City of Seattle is sued in its own right and on the basis of the acts and		
16	omissions of its officials, agents, and employees who were following the City's policies.		
17	16. Defendant State of Washington is responsible for enforcing and defending its		
18	laws.		
19	IV. FACTUAL ALLEGATIONS		
20	Seattle's Rental Registration and Inspection Ordinance		
21	17. In 2013, Seattle enacted the RRIO to require all Seattle landlords and tenants to		
22	submit to mandatory inspections of rental properties. These provisions are codified in Seattle		
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- 30. Initially, the program did not require private inspectors to provide the results of a failed inspection to the City. However, in 2016, the City issued Statement of Legislative Intent 25-2-A-2, which requested that the City's Department of Construction and Inspections (SDCI), which implements the RRIO program, revise the program to make inspections by private inspectors as close as possible to those conducted by City inspectors.
- 31. The City then amended the RRIO to force private inspectors to provide the results of the inspection to the City so that the City could select additional units for inspection.
- 32. The RRIO now contains the following language: "If a rental property owner chooses to hire a private qualified rental housing inspector and a selected unit of the rental property fails the initial inspection, both the results of the initial inspection and any certificate of compliance must be provided to [SDCI]." SMC § 22.214.050.J. Thus, the results of a failed inspection come into the City's possession and any distinction between city inspectors and private inspectors is destroyed. Put another way, under the RRIO, ostensibly private inspectors are, in fact, agents of the City.
- 33. After an inspector submits the results to the City, the SDCI "shall audit inspection results and certificates of compliance ... [and] ... may select additional units for inspection..." SMC § 22.214.050.J.
- 34. The RRIO explicitly "place[s] the obligation of complying with its requirements upon the owners of the property and the rental housing units subject to [the RRIO]." SMC § 22.214.075.D. The owner of the property may thus be liable for fines of a cumulative civil penalty of \$150 a day for the first ten days of the violation and \$500 for each day thereafter.

1	SMC § 22.2	14.086.A.1.
2	35.	The RRIO
3	the owner or	owner's ag

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- IO also states that "[a] tenant shall not unreasonably withhold consent for the owner or owner's agent to enter the property." SMC § 22.214.050.H.1.d.
- 36. A pamphlet distributed by the City affirms that tenants cannot deny inspectors and that it is the responsibility of the landlord to force the tenant to grant access to their home. Specifically, in "What You Need to Know About Inspections," the City tells landlords, "You should work out access to the unit with your renter. Renters cannot unreasonably deny access for a RRIO inspection." Seattle Department of Construction & Inspections, What You Need to *Know About Inspections* 2, http://www.seattle.gov/Documents/Departments/SDCI/Codes/RRIO/RRIOWhatYouNeedtoKno
- 37. The City's literature for tenants also advances the perception that they have no right to refuse an inspection. The "renters" information on the City's RRIO website states that "City and state law says that you cannot unreasonably deny access for the inspection." Seattle Department of Construction & Inspections, Rental Registration and Inspection Ordinance— Renters, http://www.seattle.gov/sdci/codes/licensing-and-registration/rental-registration-andinspection-ordinance/renters (last visited December 4, 2018).

wAboutInspections.pdf (last visited December 4, 2018).

38. If a tenant refuses entry, Washington law permits the City to seek a warrant to inspect the property pursuant to RCW 59.18.150. However, the City has a policy and practice of not seeking warrants, and instead forcing landlords to coercively obtain tenant consent. On information and belief, Plaintiffs allege that the City has never obtained, or even sought, a single warrant to conduct a rental inspection in response to a tenant objection under the RRIO.

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39 Even if Plaintiffs were successful in striking down the RRIO, or if the City repealed the unconstitutional portions of the ordinance, Washington's Residential Landlord-Tenant Act would still permit the City to conduct warrantless inspections using private inspectors who must then report the results of any failed inspection to the government.

40. Specifically, the Washington Landlord-Tenant Act provides that "[i]f a rental property owner chooses to hire a qualified [private] inspector other than a municipal housing code enforcement officer, and a selected unit of the rental property fails the initial inspection, both the results of the initial inspection and any certificate of inspection must be provided to the local municipality." RCW 59.18.125(6)(e).

### Seattle Attempts a Warrantless Inspection of 12708 2nd Ave NW

- 41. On May 14, 2018, Plaintiffs Sarah Pynchon and William Shadbolt received an inspection notice for the rental home located at 12708 2nd Avenue, NW.
- 42. On July 11, 2018, the six housemates sharing the home at 12708 2nd Avenue, NW—including Plaintiffs Matthew Bentley, Wesley Williams, and Joseph Briere—wrote to SDCI to object to the inspection. The letter stated that they would not voluntarily allow a city or private inspector inside the home. The tenants invoked their "rights under Article I, Section 7 of the Washington Constitution, which requires the government to obtain a warrant based upon individualized probable cause before it can conduct a rental inspection without consent." Letter from Matthew Bentley *et al.* to SDCI (July 11, 2018) (on file with the Institute for Justice).
- 43. On July 14, 2018, Ms. Pynchon also wrote to the SDCI to inform the city that the residents of the property were refusing a government inspection of their home and that she fully

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1	respected her tenants' decision in the matter.
2	44. On August 23, 2018, SDCI responded to Ms. Pynchon. While SDCI
3	acknowledged receiving the tenants' letter, it only responded to Ms. Pynchon. The letter laid out
4	the requirements of the RRIO and extended the date by which the inspection must occur to
5	October 15, 2018. The letter threatened penalties of up to \$150 a day for the first ten days of
6	noncompliance and \$500 per day thereafter. Letter from Geoff Tallent, RRIO Program Manager,
7	Seattle Department of Construction and Inspections, to Sarah Pynchon (Aug. 23, 2018) (on file
8	with the Institute for Justice). Otherwise, the letter ignored the landlord and tenants'
9	constitutional objections to the inspection.
10	45. The City never responded to letter submitted by Mr. Bentley, Mr. Williams, and
11	Mr. Briere.
12	46. On November 14, 2018, the SDCI wrote to Ms. Pynchon threatening action
13	against her for respecting her tenants' privacy: "[U]nder RRIO it is your obligation to complete
14	the inspection. Any enforcement action resulting from failure to complete the RRIO inspection
15	will be taken against you. At the same time, your tenants have an obligation to not unreasonably
16	deny you access for activities such as an inspection." Letter from Geoff Tallent, RRIO Program
17	Manager, Seattle Department of Construction and Inspections, to Sarah Pynchon (Nov. 14,
18	2018) (on file with the Institute for Justice).
19	47. Plaintiffs Shadbolt and Pynchon have been forced by the city to either invade the
20	privacy of their tenants or face daily fines in the hundreds of dollars.

All Plaintiffs live under threat of warrantless inspections

48. The fact that the City intends to inspect up to 100% of the properties subject to

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the RRIO every ten years means that Plaintiffs will be subject to the threat of a warrantless inspection of their homes. Every tenant living in rental properties in Seattle is likely to be subject to a search over the course of five-to-ten years.

- 49. For Plaintiff Keena Bean, the prospect of having strangers entering every part of her apartment undermines her security in her own home. As a young woman living alone, security and privacy are very important to her, as is the ability to closely vet who she brings into her home. The idea that a stranger will enter her home and inspect it in detail, either while she is present or not, is worrisome. She has experienced unwanted intruders in previous living situations, heightening her interest in maintaining her safety and security. In addition to her general hesitation to let strangers into her home, she fears that an inspection could reveal personal details about her—including where she stores personal items and where she sleeps.
- 50. For Plaintiff Boaz Brown, the prospect of having strangers entering every part of his home undermines his security in his home. Because of this, he has already taken steps to hide and store some items that he wishes to keep private in the event inspectors force their way inside. He does not feel that he should have to take these steps to maintain his privacy in his own home.
- 51. Plaintiffs John B. Heiderich and Gwendolyn A. Lee do not want to be placed in an adversarial position with their own tenants by compelling tenants to have an inspection against their will.

#### **Injury to Plaintiffs**

52. Plaintiffs do not want inspectors entering their home against their will and searching their home. Their homes are not open to the public. Even invited guests do not have

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permission to search Plaintiffs' bathroom, bedrooms, and other private areas.

- 53. Without a judgment declaring the RRIO to be unconstitutional and issuing an injunction against its enforcement, the tenant Plaintiffs will be subjected to an unconstitutional search without their consent and without a warrant, and the landlord Plaintiffs will be coerced to implement an unconstitutional search of their tenants' homes and private affairs.
- 54. Without a judgment declaring RCW 59.18.125 to be unconstitutional and issuing an injunction against its use by the City, the City has the authority to subject the tenant Plaintiffs to an unconstitutional search without their consent and without a warrant and to coerce the landlord Plaintiffs to implement an unconstitutional search of their tenants' homes and private affairs.

#### V. CLASS ACTION ALLEGATIONS

- 55. <u>Class Definition</u>: Pursuant to CR 23(b)(2), Plaintiffs bring this case as a class action on behalf of the following two subclasses:
  - (1) All tenants of rental homes and apartments in Seattle subject to RRIO and the Washington Residential Landlord-Tenant Act that do not, and will not, consent to an inspection of their homes without a warrant;
  - (2) All landlords that own properties in Seattle subject to RRIO and the Washington Residential Landlord-Tenant Act in which tenants who do not, and will not, consent to an inspection of their homes without a warrant, reside.
- 56. <u>Exclusions from Class</u>: Excluded from the Class are Defendants' legal representatives, assignees, and successors. Also excluded are the judge to whom this case is assigned and any member of the judge's immediate family.

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emedial theories.

equately protect the interests of the class

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Plaintiffs have retained competent and capable attorneys with experience in both class action
litigation and challenging warrantless inspection programs across the country. Counsel have
already obtained and reviewed thousands of documents regarding the RRIO from the City
pursuant to Washington's Public Records Act and have devoted substantial hours to researching
the issues in this case. Plaintiffs and their counsel are committed to prosecuting this action
vigorously on behalf of the class and have the financial resources to do so. Neither Plaintiffs nor
their counsel have interests that are contrary to, or that conflict with, those of the proposed class

- 61. Appropriateness of Declaratory and Injunctive Relief: Defendants have acted and will act on grounds generally applicable to the class, thereby making final injunctive and declaratory relief appropriate with respect to the class as a whole. Prosecution of separate action by individual members of the class would create the risk of inconsistent or varying adjudications with respect to the individual members of the class that would establish incompatible standards of conduct for Defendants.
- 62. This Case Presents a Continuing or Recurring Controversy: This suit concerns whether a municipality's search of a rental home or apartment without consent and without a warrant is consistent with the Washington Constitution. As such, it presents a matter of substantial public interest and resolution of the issue is essential in guiding the conduct of public officials.

#### V. CAUSES OF ACTION

First Claim for Relief: Action to Enjoin Warrantless Rental Inspections Pursuant to the RRIO on Behalf of Plaintiffs and All Others Similarly Situated

- 63. Plaintiffs repeat and reallege paragraphs 1 through 62 as if fully set forth herein.
- 64. Plaintiffs request entry of a permanent injunction enjoining the City from

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conducting warrantless rental inspections pursuant to the RRIO using municipal personnel or private inspectors acting as agents of the municipality.

65. If the City conducts rental inspections pursuant to the RRIO without consent or a warrant, Plaintiffs will suffer immediate and irreparable harm. Plaintiffs have no plain, complete, speedy, and adequate legal, administrative, or other remedy by which to prevent or minimize the continuing irreparable harm to their constitutional rights. Plaintiffs and members of the class are therefore entitled to a permanent injunction prohibiting the City from violating article I, § 7 of the Washington Constitution using the RRIO, as well as such other and further relief as may follow from entry of such injunctive relief.

### Second Claim for Relief: Declaratory Judgment Regarding the Constitutionality of the RRIO on Behalf of Plaintiffs and All Others Similarly Situated

- 66. Plaintiffs repeat and reallege paragraphs 1 through 65 as if fully set forth herein.
- 67. The City conducts warrantless rental inspections without the consent of tenants pursuant to the RRIO. The City therefore violates Plaintiffs' rights under article I, § 7 of the Washington Constitution.
- 68. For reasons including, but not limited to, those stated in this Complaint, an actual dispute exists between Plaintiffs and the City within this Court's jurisdiction as to Plaintiffs' constitutional rights. Absent a declaration of Plaintiffs' constitutional rights, the City will continue to violate the constitutional rights of Plaintiffs and members of the class. Therefore, Plaintiffs are entitled to a declaration that the RRIO violates article I, § 7 of the Washington Constitution and that enforcement of the RRIO constitutes an unconstitutional expenditure of public funds, as well as such other and further relief as may follow from entry of such a declaratory judgment.

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# Third Claim for Relief: Action to Enjoin Warrantless Rental Inspections Pursuant to RCW 59.18.125 on Behalf of Plaintiffs and All Others Similarly Situated

- 69. Plaintiffs repeat and reallege paragraphs 1 through 68 as if fully set forth herein.
- 70. Plaintiffs request entry of a permanent injunction enjoining the City from conducting warrantless rental inspections pursuant to RCW 59.18.125 using municipal personnel or private inspectors acting as agents of the municipality.
- 71. If the City conducts rental inspections pursuant to RCW 59.18.125 without consent or a warrant, Plaintiffs will suffer immediate and irreparable harm. Plaintiffs have no plain, complete, speedy, and adequate legal, administrative, or other remedy by which to prevent or minimize the continuing irreparable harm to their constitutional rights. Plaintiffs and members of the class are therefore entitled to a permanent injunction prohibiting the City from violating article I, § 7 of the Washington Constitution using RCW 59.18.125, as well as such other and further relief as may follow from entry of such injunctive relief.

## Fourth Claim for Relief: Declaratory Judgment Regarding the Constitutionality of RCW 59.18.125 on Behalf of Plaintiffs and All Others Similarly Situated

- 72. Plaintiffs repeat and reallege paragraphs 1 through 71 as if fully set forth herein.
- 73. Through RCW 59.18.125, the State of Washington authorizes the City to conduct warrantless rental inspections without the consent of tenants. Such warrantless rental inspections are unconstitutional under article I, § 7 of the Washington Constitution.
- 74. For reasons including, but not limited to, those stated in this Complaint, an actual dispute exists between Plaintiffs and the State of Washington within this Court's jurisdiction as to Plaintiffs' constitutional rights. Absent a declaration of Plaintiffs' constitutional rights, the State of Washington will violate the constitutional rights of Plaintiffs and members of the class.

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1	Therefore, Plan	aintiffs are entitled to a declaration that RCW 59.18.125 violates article I, § 7 of
2	the Washingt	on Constitution, as well as such other and further relief as may follow from entry
3	of such a declaratory judgment.	
4		
5		REQUEST FOR RELIEF
6		WHEREFORE, Plaintiffs respectfully request, on behalf of themselves and all
7	others similar	ly situated, that this Court:
8	1.	Certify this case as a class action as defined above;
9	2.	Appoint Plaintiffs as representatives of the certified class;
10	3.	Appoint the Institute for Justice as counsel for the certified class;
11	4.	Enter an order permanently enjoining the City from conducting warrantless rental
12		inspections pursuant to the RRIO or RCW 59.18.125;
13	5.	Enter a declaratory judgment that the RRIO and RCW 59.18.125 violate article I,
14		§ 7 of the Washington Constitution;
15	6.	Award Plaintiffs attorneys' fees, costs, and expenses to the fullest extent allowed
16		by law and equity; and
17	7.	Award Plaintiffs any other legal and equitable relief as this Court may deem
18		appropriate and just.
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1	Dated: December 4, 2018	Respectfully submitted,
2	By: s/ William R. Maurer William R. Maurer (WSBA No. 25451)	Pobert A. Bessela (El Ber No. 99772)*
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7	Attorneys for Plaintiffs	*Pro hac vice motion to be filed
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